San Diego Regional Alternative Fuel Assessment

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1. Executive Summary

The San Diego Regional Alternative Fuel Readiness Assessment (Assessment) provides an overview of the current state of alternative fuels in the San Diego region in order to better inform the creation of a regional alternative fuel readiness plan and related resources. The Assessment draws from three main influences: existing conditions, survey results, and the regional alternative fuel barriers table.

This Assessment addresses the following alternative fuels: biodiesel, electricity, ethanol (flex fuel/E85), hydrogen, natural gas (CNG/LNG), and propane autogas (LPG). These fuels offer a realistic alternative to traditional gasoline and diesel fuels, and support local, state, and federal efforts to reduce greenhouse gas (GHG) emissions, criteria air pollutants, and dependence on imported petroleum.

Identifying the existing conditions of alternative fuels in the San Diego region establishes a baseline of information and serves as a starting block for the development of sector-specific toolkits to support local governments in their efforts to better understand their role in the deployment of various alternative fuels. The Assessment details alternative fuel use in the San Diego region, including, but not limited to, past regional alternative fuel planning efforts, incentives and investment for alternative fuel projects, and current alternative fuel vehicles and infrastructure in the region.

Survey results provide the Assessment with information on the level of alternative fuel awareness and usage characteristics of public and private fleets in the San Diego region. The alternative fuel barriers table identifies the current obstacles that the San Diego region faces, including educational, technical, and financial barriers. The barriers table provides recommendations for overcoming the noted barriers. These recommendations were developed in response to the survey results, existing conditions research, and input from Refuel: San Diego Regional Alternative Fuel Coordinating Council (Refuel).

The Assessment highlights the San Diego region's current alternative fuel ecosystem in a number of ways. First, while the San Diego region has made noticeable progress in the adoption of alternative fuels, they equate to a small portion of the region's overall total fuel use. Light-duty flex fuel vehicles and plug-in electric vehicles (PEVs), in particular, have been growing steadily in number; however, 80 percent of the region's light-duty vehicles use conventional gasoline. Second, the San Diego region has benefitted from over nine million dollars in State investment, in terms of grants and vehicle rebates, for alternative fuel projects. Third, alternative fuel infrastructure is limited in number but covers a large portion of the regions business and residents. Finally, public agencies and fleet managers need more information on the technical and economic aspects of fuels to integrate these alternatives into their plans and operations.

2. Purpose

With funding awarded by the California Energy Commission (Energy Commission), the San Diego region will expand upon previous regional planning efforts specific to PEVs, broadening them to include all alternative fuels. Led by the San Diego Association of Governments (SANDAG), in partnership with the San Diego Regional Clean Cities Coalition (SDRCCC) and the San Diego Air Pollution Control District (SDAPCD), the goal of this collective effort is to develop a comprehensive alternative fuel readiness plan drawing on the expertise and input of Refuel, which is made up of diverse stakeholders from local and regional public agencies, industry, fleet managers, and other interested parties (full member list is found in Appendix A).

The Assessment provides a benchmark with which to evaluate the role of alternative fuels, identify the needs of local public agencies and fleet managers, and to help prioritize the efforts of the Refuel for the San Diego region. Specifically, attention is paid to biodiesel (B20), electricity, ethanol (E85 and flex fuel vehicles), hydrogen, natural gas (compressed natural gas, CNG or liquid natural gas, LNG), and propane (liquefied petroleum gas or autogas, LPG). The Assessment brings awareness to the barriers impeding increased alternative fuel use in the region, which largely involve education, alternative fuel infrastructure, and alternative fuel vehicles.

Through the Assessment's discussion of the alternative fuel landscape, Refuel will create a framework for a regional alternative fuel readiness plan. In particular, Refuel will help inform the design and functionality of alternative fuel sector-specific toolkits, which are part of the readiness plan. The toolkits are intended as a reference guide for local governments and stakeholders in the region. Each toolkit will vary based on the audience using the recommendations set forth in this Assessment.

3. Previous Regional Alternative Fuel Planning Efforts

On-road transportation accounts for 44 percent of the San Diego region's GHG emissions. In order to help the state meet the Global Warming Solutions Act (Assembly Bill (AB) 32, Statutes 2006) targets, which established a goal to reduce statewide emissions to 1990 levels by the year 2020, the region has proactively taken steps to reduce petroleum usage and provide more fuel choices. The region has completed several projects in support of this goal.

In an early effort to address the increasing desire to use alternative fuels, SANDAG drafted the Alternative Fuel Vehicle and Infrastructure Report in 2009 (2009 Report). The 2009 Report provided an overview of alternative fuel infrastructure in the San Diego region, presented recommendations for local governments to integrate alternative fuels into their fleets, and

encouraged local governments to support the greater deployment of these vehicles. This Assessment acts as an update to the 2009 Report.

As the 2009 Report was wrapping up, both SDG&E and SANDAG entered into Memorandums of Understanding (MOUs) with Nissan North America pledging to support making the San Diego region one of the first plug-in ready regions in the nation. As part of this effort, local outreach events were held and the San Diego region was selected to be one of the first five metropolitan areas in the United States for the introduction of PEVs through the EV Project (see more in *Alternative Fuel Investments*).

PEVs now hold one percent of the region's passenger vehicle market

The Center for Sustainable Energy (CSE) conducted the first baseline assessment of the PEV landscape in San Diego, funded by a U.S. Department of Energy (DOE) grant in 2012. This baseline assessment included the results of surveys given to local governments to determine whether their existing permit processes and building codes supported PEV growth.

In 2012, the Energy Commission awarded SANDAG funding to plan for the growth of PEVs in the San Diego region. This funding established the PEV coordinating council, named the San Diego Regional Plugin Electric Vehicle Infrastructure (REVI) working group, to develop the San Diego Regional Plugin Electric

¹ Energy Policy Initiatives Center (EPIC). 2013. "San Diego County Updated Greenhouse Gas Inventory." http://catcher.sandiego.edu/items/usdlaw/EPIC-GHG-2013.pdf

Vehicle Readiness Plan (PEV Readiness Plan). The PEV Readiness Plan includes fact sheets, resources, best practices, and other pertinent guidance documents for use by planners and other local government officials to support the growth of PEVs in their jurisdiction.

Familiarity with Alternative Fuels

As a result of past regional efforts with alternative fuel planning, public agencies and local fleets have been well-exposed to a variety of alternative fuels. In the Public Agency Alternative Fuel Survey (Public Agency Survey)², respondents expressed varying levels of familiarity across a range of alternative fuel types, with the highest level of familiarity with electricity. In contrast to the strong familiarity with electricity, there was very little familiarity with hydrogen (Figure 3-1).

Figure 3-1: Familiarity with Alternative Fuels Among Public Agencies

	Not at all familiar	Slightly familiar	Somewhat familiar	Moderately familiar	Extremely familiar
Biodiesel	1 7.7%	1 7.7%	3 23.1%	4 30.8%	4 30.8%
Electricity	7.7%	0 0.0%	0 0.0%	3 23.1%	9 69.2%
Ethanol (E85)	1 7.7%	3 23.1%	5 38.5%	2 15.4%	2 15.4%
Hydrogen	3 23.1%	3 23.1%	5 38.5%	2 15.4%	0 0.0%
Natural Gas (LNG/CNG)	1 7.7%	1 7.7%	4 30.8%	3 23.1%	4 30.8%
Propane (LPG)	2 15.4%	2 15.4%	3 23.1%	4 30.8%	2 15.4%

Out of the local fleets that were surveyed in the Local Fleet Alternative Fuel Survey (Fleet Survey)³, those that had adopted alternative fuels into their fleets expressed the most familiarity with natural gas, propane, and biodiesel. Fleets that had not adopted any alternative fuels, expressed little familiarity with alternative fuel types. Adopting fleets' familiarity with alternative fuels can be found in Figure 3-2.

San Diego Regional Alternative Fuel Assessment

² More information about the Public Agency Survey, as well as the survey questions, can be found in Appendix C.

³ More information about the Fleet Survey, as well as the survey questions, can be found in Appendix D.

Figure 3-2: Familiarity with Alternative Fuels Among Adopting Fleets

	Not at all familiar	Slightly familiar	Somewhat familiar	Moderately familiar	Extremely familiar
Biodiesel	0 0.0%	2 20.0%	4 40.0%	0 0.0%	4 40.0%
Electricity	0 0.0%	3 33.3%	1 11.1%	4 44.4%	1 11.1%
Ethanol (E85)	1 10.0%	20.0%	4 40.0%	1 10.0%	2 20.0%
Hydrogen	4 40.0%	2 20.0%	1 10.0%	20.0%	1 10.0%
Natural Gas (LNG/CNG)	0 0.0%	0 0.0%	2 20.0%	3 30.0%	5 50.0%
Propane (LPG)	0 0.0%	1 10.0%	2 20.0%	3 30.0%	4 40.0%



4. State and Municipal Strategies

There are many state goals, policies, and mandates intended to increase the use of alternative fuel vehicles and support the installation of alternative fuel infrastructure. Local governments and public agencies in tune with these policies will be able to stay at the forefront of grant opportunities from the state.

State Strategies

Many of the state goals, policies, and mandates to increase the use of alternative fuel vehicles and support the installation of alternative fuel infrastructure are listed in Table 4-1. These strategies drive state activities and programs, and allocate money to projects expected to propel the alternative fuel market forward.

Table 4-1: Alternative Fuel-Oriented Strategies

Strategy Origin	Year	Objectives	Goals and Milestones
Federal Clean Air Act	1970	Air Quality	80 percent reduction of NOx by 2023
AB 2076 (Shelley)	2000	Petroleum Reduction	Increase use of alternative fuels to 20 percent of on-road transportation fuel use by 2020 and 30 percent by 2030
AB 1493 (Pavley regulations)	2002	GHG Reduction	17 percent reduction in climate change emissions from light-duty fleet by 2020 and 25 percent overall reduction by 2030
Petroleum Reduction and Alternative Fuel Goals (Reducing California's Petroleum Dependence) ⁴	2003	Petroleum Reduction	Reduce petroleum fuel use to 15 percent below 2003 levels by 2020
AB 1007 (State Alternative Fuels Plan)	2005	GHG Reduction	Increase alternative fuel use to 9 percent by 2012, 11 percent by 2017, and 26 percent by 2022; helps meet AB 1007
Energy Policy Act of 2005; Energy Independence and Security Act of 2007	2005	Renewable Fuel Standard	36 billion gallons of renewable fuel used in the US by 2022

⁴ Reducing California's Petroleum Dependence, an Energy Commission and ARB, joint agency report, August 2003, publication #P600-03-005.

Executive Order S-3-05	2005	GHG Reduction	By 2010, reduce GHG emissions to 2000 levels; by 2020, reduce GHG emissions to 1990 levels; by 2050, reduce GHG emissions to 80 percent below 1990 levels
AB 32 (Global Warming Solutions Act)	2006	GHG Reduction	Reduce GHG emissions to 1990 levels by 2020
Executive Order S-06-06 (Bioenergy Action Plan)	2006	In-State Biofuels Production	Produce in California 20 percent of biofuels used in state by 2010, 40 percent by 2020, and 75 percent by 2050
Low Carbon Fuel Standard	2007	GHG Reduction	10 percent reduction in carbon intensity of transportation fuels in California by 2020
Executive Order B-16-2012	2012	ZEV Mandate	Accommodate 1 million zero-emission vehicles by 2020 and 1.5 million by 2025
Governor Brown Inaugural Address 2015	2015	Petroleum Reduction	Reduce petroleum use in cars and trucks by up to 50 percent within the next 15 years (2030)

Chart adapted from Smith, Charles, & McKinney, Jim. 2013. 2014-2015 Investment Plan Update for the Alternative and Renewable Fuel and Vehicle Technology Program Commission Report (CEC-600-2013-003-CMF)

These State and Federal strategies set policies and goals for the increased use of alternative fuels in California. Significantly, AB 32, which seeks to reduce GHG emissions to 1990 levels by 2020, has played a large role in setting the stage for California to address climate change and has created a strong impetus for future GHG-reducing legislation.

According to the Public Agency Survey, the majority of respondents were familiar with AB 32, which may be due to their experience with GHG inventories and climate action planning. Despite the majority of respondents having identified themselves as "extremely familiar" with electricity (see Figure 4-1), fewer than one third of respondents were familiar with Governor Executive Order B-16-2012, which set a goal to build enough infrastructure to accommodate one million electric vehicles on state roads by 2020.

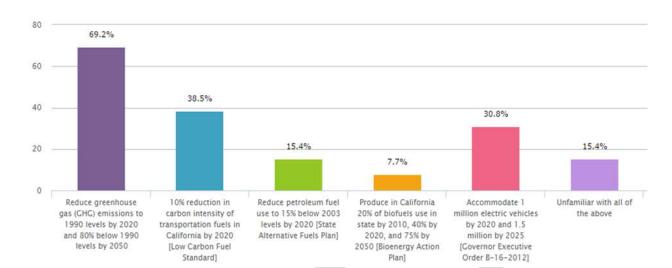


Figure 4-1: Public Agency Respondents' Familiarity with State Strategies

Status of the State Alternative Fuels Plan

AB 1007, the *State Alternative Fuels Plan*, called for the reduction of petroleum use to 15 percent below 2003 levels by 2020 and 30 percent by 2030. In order to achieve this target, alternative fuel use needed to make up 9 percent of California's total fuel consumption by 2012, 11 percent by 2017, and 26 percent by 2022.

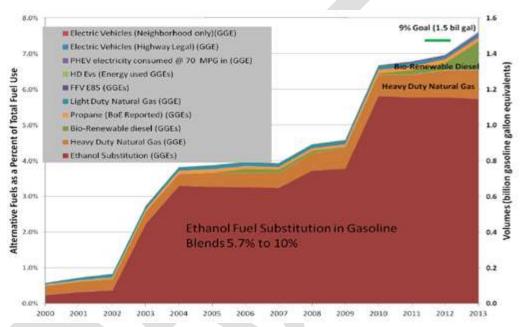
The *Integrated Energy Policy Report* (IEPR) is developed by the Energy Commission and adopted every two years and an updated in alternate years. It provides recommendations for ways California can reduce its GHG emissions while satisfying its energy needs. According to IEPR research presented at an Energy Commission Joint Lead Commissioner Workshop on Transportation Energy Demand Forecasts, Gary Yowell, Associate Automotive Standards Engineer at the Energy Commission, surmised that, despite its progress, the State has missed AB 1007's 2012 milestone by 360 million gallons, and, should this trend continue, the 2017 milestone would be short by 360 to 550 million gallons.⁵ Estimates by the

⁵ California Energy Commission. "Joint IEPR Transportation Lead Commissioner Workshop Transportation Energy Demand Forecasts." Transcript, California Energy Commission. http://www.energy.ca.gov/2013 energypolicy/documents/2013-08-21 workshop/2013-08-21 transcript.pdf

Environmental Defense Fund also show that California's growing fuel diversity will still only comprise 15 - 24 percent of the fuel market in 2020.⁶ A depiction of this trend can be seen in Figure 4-2.

The 2014 IEPR notes that in order for California to meet its clean air goals, there needs to be continued transformation of the transportation system to accept zero- and near-zero emission technologies. It found that the California PEV market, growing hydrogen fuel cell market, and biofuels investment are making considerable progress to achieving the state's climate goals.

Figure 4-2: Alternative Fuels and Alternative Fuel Vehicles Fuel Use as a Percent of Total Fuel Demand



Yowell, Gary. "Historical Trends and Petroleum Reduction Technologies Performance." Presentation, California Energy Commission, Sacramento, CA, August 21, 2013

The primary increase in alternative fuel use in California is the result of ethanol fuel substitution in gasoline (as a required oxygenate in reformulated gasoline). Figure 4-2 illustrates that despite aggressive

http://www.edf.org/sites/default/files/sites/default/files/content/Fuels%20Diversification%20Memo%20July%201 6%20-%20FINAL.pdf

⁶ Spiller, Beia, Charles Mason & James Fine. 2013. *Impact of California Transportation Policies on Long Term Fuel Diversification, Fuel Producer Market Power, and Motor Vehicle Fuel (Gasoline and Diesel) Prices*. Environmental Defense Fund.

strategies meant to reduce petroleum consumption and increase alternative fuel production and use, the state is still falling behind in reaching its milestones.

On January 5, 2015, Governor Jerry Brown delivered his inaugural address for his fourth term in office and reinforced California's aggressive energy strategies. Specifically, the Governor called for reducing petroleum use in cars and trucks by 50 percent by 2030, keeping the State on track towards achieving the strategies established by AB 32. Satisfying AB 32 will come from a combination of increased investments in alternative fuels, reduced vehicle miles traveled, and increased fuel efficiency.

Status of Bioenergy Action Plan

The State's Bioenergy Action Plan (2006) identified three milestones for the State to reach: 20 percent of biofuels used in state should be produced within the state by 2010, 40 percent by 2020, and 75 percent by 2050. Despite the benefits of increasing biofuel production to the state's economy and environment, the state is not on track to meet these goals.

The 2011 Bioenergy Action Plan Update (Action Plan) noted the difficulty of California reaching any biofuel consumption milestone due to siting and permitting, economics and financing issues, and regulatory issues. To meet Action Plan milestones, the state would need to produce up to 1.28 billion gallons of biofuel (850 million gallon gas equivalent, GGE)⁷ per year by 2020.⁸ In 2009, in-state biofuel production made up only 5.8 percent of California's one billion GGE of biofuel demand, producing about 48 million GGE of biofuels.⁹

As a result of the Action Plan's recommendations for increased biofuel production, the University of California, San Diego received a three-year, \$2 million research grant in 2011 from the Energy Commission to accelerate biofuel research.¹⁰ The Energy Commission also has funded San Diego-based biodiesel producer New Leaf Biofuel to expand its production capacity to five million gallons per year.

⁷ A gasoline gallon equivalent is the amount of alternative fuel it takes to equal the same energy content as a liquid gallon of gasoline. Using a gasoline-gallon equivalent allows different fuel types to be compared to gasoline. To see how alternative fuels are converted into its gasoline-gallon equivalent, visit

http://www1.eere.energy.gov/vehiclesandfuels/epact/fuel conversion factors.html

⁸ O'Neill, Garry, John Nuffer. 2011. *2011 Bioenergy Action Plan*. California Energy Commission, Efficiency and Renewables Division. Publication number: CEC-300-2011-001-CT
⁹ Ibid.

¹⁰ McDonald, Kim. 2011. "California Energy Commission Awards UCSD \$2 Million for Biofuels Research." UC San Diego Division of Biological Sciences. http://biology.ucsd.edu/news/article_050511.html.

Status of Executive Order B-16-2012

Governor Brown issued Executive Order B-16-2012, which set a goal to getting 1.5 million zero-emission vehicles (ZEV) on California's roads by 2025. By the first quarter of 2015, there were approximately 100,000 ZEVs in California; leaving ten years to add the remaining million ZEVs.

According to a 2013 Energy Commission workshop on Electricity and Natural Gas Demand Forecasts, at the current rate of growth, California will reach 1.5 million ZEVs one year later than the goal date – in 2026. This forecast is based on a "best case" scenario, which is depicted in red in Figure 4-3. It factors in forcasted crude oil prices, future costs of light-duty vehicles, and CAFE standards. If the trend in ZEV adoption continues with business—as-usual, the 1.5 million ZEV milestone will be reached much later.

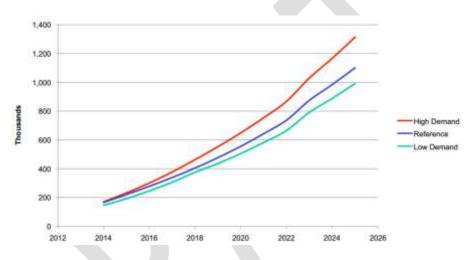


Figure 4-3: Preliminary Forecast of On-Road PEVs

Graph adopted from Olson, Tim. "Preliminary Electric Vehicle Demand Forecast: Workshop on Revised Electricity and Natural Gas Demand Forecasts 2014-2024." Presentation, California Energy Commission, October 1, 2013

Local Climate and Sustainability Planning

In order for California to meet its alternative fuel goals, it is imperative that counties and cities try to achieve similar alternative fuel goals at the local level. Several municipalities in the San Diego region

¹¹ California Energy Commission. 2013. *IEPR Lead Commissioner Workshop Revised Electricity and Natural Gas Demand Forecasts 2014-2024*. Transcript.

¹² Corporate Average Fuel Economy (CAFE) standards call for increasing fuel economy of cars and light-duty trucks. Each year the CAFE standard is set for the average new vehicle fuel economy that manufacturers must achieve.

have completed energy or sustainability planning documents or Climate Action Plans (CAPs) which detail recommendations and strategies to reduce GHG emissions.

The following chart shows CAPs, sustainability plans, energy roadmaps, or other energy planning documents that have been adopted by local jurisdictions and local public agencies in the San Diego region, and address alternative fuel vehicles as a strategy to reducing GHG emissions. Though these planning documents vary in scope, they signal a commitment to increasing alternative fuel use. Of the region's 18 cities and the County of San Diego, many have planning documents that list alternative fuel vehicles and/or infrastructure as a means of reducing GHG emissions.

According to the Public Agency Survey, 69 percent of respondents noted alternative fuels as a key substitute to conventional fuels in their CAP or other planning or fleet management policy document. Table 4-2 shows specific alternative fuel strategies that the region's jurisdictions have either adopted or drafted in a planning document. The number of CAPs and other policy documents throughout the region that call for increased alternative fuel use as a means for reducing GHG emissions illustrates the demand for the toolkits to be develop by Refuel to help achieve these goals.

Republic Services Chula Vista uses CNG and biodiesel trucks in support of the City's climate goals.

Table 4-2: San Diego Regional Alternative Fuel Strategies

Table 4-2: San Diego Regional Alternative Fuel Strategies			
Jurisdiction	Year Adopted	Alternative Fuel Strategy	
Chula Vista	2008	100 percent clean vehicle replacement policy for city fleet. [CAP] 100 percent clean vehicle replacement policy for city-contracted fleet services. [CAP]	
Encinitas	2011	Obtain alternative fuel vehicles and more fuel efficient fleet vehicles for the city. [CAP]	
Escondido	2013	Substitute electric landscaping equipment for traditional gas-powered equipment. [CAP] Use electric or natural gas-powered construction equipment in lieu of gasoline or diesel-powered engines, when feasible. [CAP]	
La Mesa	2012	Encourage infrastructure, such as fueling stations, for alternative fuel vehicles. [General Plan]	
National City	2011	Develop streamlined permitting requirements, standardized design guidelines and siting criteria for all types of EV charging stations. [CAP]	
		Continue to integrate alternative transportation fuels and vehicles into the government fleet and the fleets of contractors. [CAP]	
Port of San Diego	2013	Support and promote the use of alternative fueled, electric, or hybrid Port owner vehicles and vessels (also includes cargo handling equipment, terminal and stationary equipment). [CAP]	
City of San Diego	2011	The City will commit to investigate the benefit, availability and use of lower carbon fuels, low emission & zero emission vehicles, including but not limited to Super Ultra Low Emission Vehicles (SULEV), Partial Zero Emission Vehicles (PZEV) and Zero Emission Vehicles (ZEV) such as electric vehicles. [Fuel Reduction and Transportation Efficiency Policy 90.73]	
County of San Diego	2011	All vehicles purchased for the County of San Diego's fleet will be the most fuel-efficient and lowest emissions within the vehicle class/type. [Policy H-2]	
San Marcos	2013	Reduce GHG emissions associated with the City's vehicle and equipment fleet by 15 percent below 2005 levels by 2020 and 21 percent below 2005 levels by 2030. Have a total of 12 vehicles replaced by 2030. [CAP] Achieve a 2 percent reduction in light-duty vehicle emissions above Advanced Clean Car Standards in 2020 and a 5 percent reduction in 2030. Achieve a switch of 10 percent of heavy-duty vehicles to use alternative fuels by 2020 and 20 percent switch to alternative fuels by 2030. [CAP] 5 percent of construction vehicles and equipment should utilize new technologies, CARB-approved low carbon fuel, or be electrically-powered by 2020 and 15 percent by 2030. [CAP]	
	2008	Replace gasoline-powered vehicles with alternatively-fueled vehicles.[CAP]	
UC San Diego	2010	An objective of the University is to reduce the number of internal combustion engines (ICEs) on campus by converting to neighborhood electric vehicles or other electric vehicles that are certified and licensed for on-road operation. [Policy and Procedure Manual 551-2]	
Vista	2012	Continue to convert city fleet to more fuel-efficient and alternative fuel vehicles on a replacement basis. [CAP]	

In Progress Carlsbad		Promote an increase in the amount of ZEV miles traveled from a projected 15 percent to 25 percent of total vehicle miles traveled by 2035.[CAP]
	In Progress	Increase the proportion of fleet low and zero-emissions vehicle miles traveled to 25 percent of all city-related VMT by 2035. [CAP]
	In Progress	Increase the number of zero-emission vehicles in the municipal fleet to 50 percent by 2020 and 90 percent by 2035. [CAP]
In Progress City of San Diego	100 percent conversion from diesel fuel used by municipal solid waste collection trucks to compressed natural gas or other alternative low emission fuels by 2035. [CAP]	
In Progress		Install and leverage installation of a network of 6,000 charging stations by 2020 and 30,000 by 2035, sufficient to support electric vehicle use equivalent to 4 percent of total miles driven by 2020 and 25 percent by 2035. [CAP]
Solana Beach	In Progress	Adopt electric vehicles into city fleet [CAP]
Santee	In Progress	Will look to adopting more hybrid and alternative fuel vehicles as replacements are needed. [CAP]

Aside from jurisdiction-specific climate and energy planning, SANDAG offers the Energy Roadmap Program, which provides energy management plans to its member agencies. All eligible jurisdictions are participating in the Energy Roadmap Program with the majority having completed Energy Roadmaps (Roadmap). Each Roadmap provides a personalized framework for a local government to reduce energy use in their municipal operations and community. Within each Energy Roadmap is a chapter devoted to "Greening the City Vehicle Fleet," emphasizing how alternative fuel vehicles can help cities achieve transportation-related energy savings goals and reduce petroleum use.

Since the completion and adoption of the Regional PEV Readiness Plan in early 2014, 61 percent of Public Agency Survey respondents have used the PEV Readiness Plan as a guidance document when developing strategies or policies. However, only 30 percent have actually implemented some of the PEV Readiness Plan's recommendations and/or incorporated them into their jurisdiction's policies and/or practices.

Among the several planning documents available and developed by jurisdictions, there are key strategies that are prevalent among them all, which include:

- Replacing vehicles in government and contractors' fleets with alternative fuel vehicles
- Increasing the number of alternative fuel stations available for the public
- Increase the number of alternative fuel vehicles in government fleets
- Streamlining permitting for alternative fuel infrastructure

San Diego Region Greenhouse Gas Reductions

The San Diego region is progressing toward petroleum reduction goals similar to those of the State. While the region does not have defined petroleum reduction mandates, the region could follow the general guideline set forth by AB 1007, to reduce petroleum fuel use to 15 percent below 2003 levels by

2020. Table 4-3 shows the theoretical reductions the region as a whole would need to achieve in order to reach the State's petroleum reduction target.

Table 4-3: Theoretical San Diego Regional Petroleum Reduction Goals¹³

Category	2011	2020 Forecasted	2020 Targets	Reductions to Reach Targets
Number of Vehicles	2,684,261	3,235,795	n/a	n/a
Gasoline and Diesel Consumption (gal)	1,398,552,571	1,377,129,080	1,236,408,810	140,720,270

There would need to be a 141 million gallon reduction in gasoline and diesel consumption in the region by 2020 in order to reach 15 percent below 2003 levels. From 2011 to 2013, SDRCCC stakeholders have reduced over 13 million gallons of petroleum (see more in *Vehicles*). However, the region can help the state reach this ambitious petroleum reduction goal by accelerating the deployment of alternative fueling stations.

In the SANDAG 2009 Report, there is a detailed chapter regarding the full fuel cycle of alternative fuels compared to standard gasoline vehicles, noting how much an alternative fuel reduces GHG emissions and petroleum consumption. The Energy Commission relies on full fuel cycle analyses to qualify alternative fuels for its Alternative and Renewable Fuel and Vehicle Technology Program (see more in *Alternative Fuel Investments*) and is a tool fleet managers can use in vehicle replacement decisions.

¹³ California Motor Vehicle Stock Travel and Fuel Forecast (MVSTAFF) 2010 Report

5. Codes and Standards

Alternative fuel stations, like any other built structure, must adhere to local, state, and federal building and permitting codes and standards. Codes dictate requirements on how to safely store, dispense, and build public and private fueling stations, while standards dictate how to meet the code's requirements. The creation of these codes and standards come from a variety of accepted standards-development organizations. Local governments are usually the enforcers of such codes and may have additional requirements, ordinances or regulations that call for stricter installation procedures than the industry's codes and standards.

Alternative Fuel Station Installation Codes and Standards

There are a variety of codes and standards regarding every aspect of a fueling station, from its storage containers to installation procedures. The following tables highlight some of the pertinent codes and standards that dictate how to ensure equipment is safe to operate in California.

Biodiesel and Ethanol

The general standards for the dispensing and storage of biodiesel and ethanol fall under the National Fire Protection Association (NFPA) 30 Flammable and Combustible Liquids Code. It covers fire and explosion prevention, storage of liquid in containers, storage systems, and processing facilities. More specific codes and standards for other aspects of biofuel stations are found in the following table. Many of these codes and standards also apply to conventional gasoline fueling stations.

Fueling Station Aspect	Pertinent Codes and Standards
Containers	NFPA 30
	American Society for Testing and Materials (ASTM) Standards
	for Containers
	American National Standards Institute (ANSI)/ Underwriters
	Laboratory (UL) Standards for Containers
	US Department of Transportation (DOT) 10CFR49
Dispensing Operations	NFPA 30
	NFPA 30A
	NFPA 385
	NFPA 10
Storage of Liquids	UL 2245, 2080, 2085
	NFPA 91, 30A
	Steel Tank Institute (STI) Corrosion Control Standards

Electric Vehicle Charging Stations

Electric vehicle charging stations are governed by codes similar to other electrical devices, notably, the National Electrical Code (NEC) 625.

Fueling Station Aspect	Pertinent Codes and Standards
Vehicle and Charger Interface	Society of Automotive Engineers (SAE) J-1772, J-2841, J-2293, J-2847, J-2836
Vehicle Charging Stations	NFPA 70 NEC article 625
Charging Station Components	UL FFTG, UL FFWA

Hydrogen

The general standards for dispensing and storing hydrogen fall under NFPA 2 Hydrogen Technologies Code (National Fire Protection Association, 2011). This set of codes and standards address requirements for hydrogen in compressed gas or liquid forms. It applies to the production, storage, transfer, and safe use of hydrogen in a variety of environments. More specific codes and standards are in the table below.

Fueling Station Aspect	Pertinent Codes and Standards
Storage Tanks/Containers	Gaseous Compressed Gas Association (CGA) PS-20, PS-21 International Fire Code 2703.2.1, 3003.2, 3503.1.2 NFPA 2 Liquefied International Fire Code 2703.2, 3203.1, 3203.5, 3203.6, 3204.3.1, 3204.4 NFPA 2
Dispensing Operations	Gaseous & Liquefied CGA G-5.5 International Fire Code 2204, 2209.4 NFPA 30A
On-site H2 Production	International Fire Code 22099.3.1, 703.1

Natural Gas

The general standards for natural gas fall under NFPA 52 Gaseous Fuel Systems Code. This code addresses the design, installation, compression, storage, and dispensing system of CNG and LNG. It seeks to mitigate the risk of fire and explosion hazards. More specific codes and standards are in the table below.

Dispensing and Storage	Pertinent Codes and Standards
Dispensing Component Standards	NFPA 52
	Canadian Standards Association (CSA) NGV 2, 1, 3.1, 4
Dispensing Operations	NFPA 52
Dispensing Vehicle Interface	SAE J1616 RP, J2406 RP
Storage Containers	NFPA 52

Propane

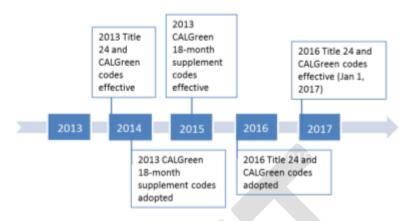
The general standards for propane fall under NFPA 58, Liquefied Petroleum Gas Code. This code addresses the construction, installation, and operation of propane fueling stations and equipment. It seeks to provide safe methods for propane storage, transportation, and use in order to mitigate fires and explosions. More specific codes and standards are in the table below.

Fueling Station Aspect	Pertinent Codes and Standards
Vehicle Fuel Dispense and Dispensing	NFPA 58
Systems	UL 567
Storage Containers	NFPA 58
	ASME Boiler and Pressure Vessel Code
	American Petroleum Institute (API)-ASME Code for Unfired
	Pressure Vessels for Petroleum Liquids and Gases
	CGA C-6
	ASCE 7

California Green Building Code

Title 24, the *California Building Code of Regulations* (*California Building Standards Code*), includes the *California Green Building Standards Code*, section 11 of Title 24 – the CALGreen code. The California Building Standards Code is updated every three years and it delineates building code requirements for implementation and enforcement by all cities, counties, and other permitting agencies in California.

Figure 5-1: CALGreen Timeline



CALGreen mandates that all permitting agencies follow codes that will "improve public health, safety and general welfare by enhancing the design and construction of buildings through the use of building concepts having a reduced negative impact or positive environmental impact and encouraging sustainable construction practices...". ¹⁴ Cities, counties, and permitting agencies may adopt voluntary CALGreen standards or develop their own. In many code scenarios, permitting agencies may adopt voluntary "tiers"—additional requirements that may help jurisdictions further surpass mandatory CALGreen codes.

The 2013 CALGreen code (effective January 1, 2014) does not include mandatory codes for PEV charging in residential or nonresidential buildings; only voluntary codes exist for each. However, the 2013 Intervening Cycle Update, which occurs between each three-year update to include supplements and amendments to the code as necessary, includes mandatory code language for PEV charging, and will become effective July 1, 2015. This update includes the following changes:¹⁵

¹⁴ 2013 California Green Building Standards Code, *California Code of Regulations*, Title 24, Part 11. pg. 1

¹⁵ State of California. Revision Record for the State of California: Supplement 2013 Title 24, Part 11, California Green Building Code. 1 July 2015. https://www.iccsafe.org/cs/codes/Errata/State/CA/5570S133.pdf.

Table 5-1: 2013 CALGreen Intervening Cycle Update

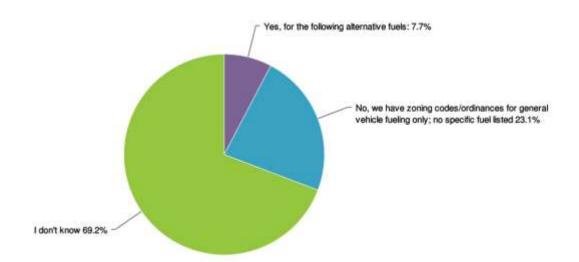
Multi-Family Residential			
Mandatory	Make at least 3 percent of total parking spaces ready for PEVs (through electrical capacity, building plans, etc.). - Developments under 17 units exempt Construction documents should show where electric vehicle charging station		
	(EVCS) are to be located; at least ONE EVCS needs to be located in a common area for use by all residents.		
Voluntary	(Tier 1 & Tier 2) Make at least 5 percent of total parking spaces ready for PEVs(through electrical capacity, building plans, etc.).Developments under 17 units exempt		
Single-Family Residential			
Mandatory	Install raceway and electrical panel capacity to support 40 amp capacity electrical circuit.		
Voluntary	(Tier 1 & Tier 2) Install complete 208/240-volt branch circuit at minimum 40 amps.		
Nonresidential			
Mandatory	Install electrical panel capacity to support 40 amp capacity electrical circuit.		
	If there are more than 50 parking spaces, at least 1 or more must be ready for PEVs, see table below.		
Valuntami	(Tier 1) At least 4 percent of parking spaces must be ready for PEVs.		
Voluntary	(Tier 2) At least 6 percent of parking spaces must be ready for PEVs.		

Zoning and Parking

Zoning and parking codes/ordinances specific to alternative fuels are important as they can streamline the installation of alternative fuel infrastructure. Without specific zoning codes and ordinances, it may become difficult for alternative fuel providers to navigate the station installation process.

In the Public Agency Survey, respondents were asked to provide information about the zoning codes and/or ordinances in their jurisdictions to better understand the process required to install fueling infrastructure. Only one respondent indicated that their agency has zoning codes/ordinances that address alternative fuel infrastructure; specifically, for electric vehicle infrastructure (Figure 4-5). The remaining respondents either were unsure of their jurisdiction's zoning codes/ordinances or do not have zoning codes/ordinances specific to alternative fuels. The lack of codification for alternative fuel infrastructure highlights the need for toolkit development to help support further fuel deployment.

Figure 5-2: Public Agency Respondents with Alternative Fuel Zoning Codes/Ordinances



Respondents were also asked whether they had parking codes/ordinances for alternative fuel vehicles. Nearly 40 percent of respondents indicated that their jurisdictions had parking policies for electric vehicles or a policy for general alternative fuel/low-emission vehicles. Another 38 percent had no parking policies for specific alternative fuel vehicles. The remaining respondents were unsure if their jurisdiction had policies that address alternative fuel/low-emission vehicles. Through Refuel and toolkit creation, alternative fuels can be integrated into parking policies.

6. Infrastructure

Alternative fuel infrastructure in San Diego County has seen noticeable growth in the past five years. . Currently, there is at least one public fueling station for each alternative fuel type in San Diego County, with the exception of a hydrogen fueling station, the first of which in the region is expected to be completed early 2016. 16

In the Public Agency Survey, respondents accurately estimated the amount of fueling stations for half of the fuel types: the number of biodiesel stations was overestimated (three) and propane stations (15) were underestimated. Through the development of the toolkits and Refuel, increased awareness of the DOE Alternative Fuel Data Center (AFDC) can increase local knowledge of available alternative fuel stations.

The Alternative Fuel Data
Center's station locator tool
provides local station
information for all alternative
fuels.

The AFDC is an online clearinghouse of information on advanced transportation technologies. ¹⁷ AFDC is

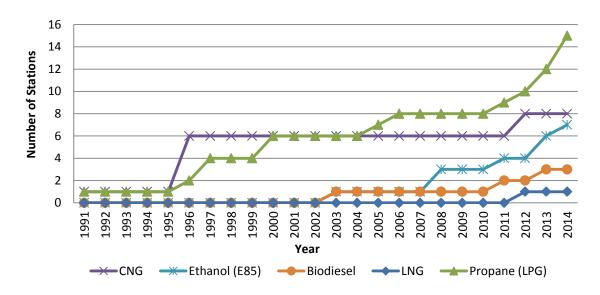
sponsored by the DOE Clean Cities program and produced by the National Renewable Energy Laboratory (NREL). AFDC consists of resources and tools to help companies, fleets, public agencies, and consumers learn about and employ petroleum-reduction technologies and measures.

AFDC maintains a station locator tool which contains current public and private alternative fuel stations throughout the United States. Using data from the AFDC station locator, the following charts show the development of alternative fuel infrastructure within San Diego County from 1991 to 2014.

17 http://www.afdc.energy.gov

¹⁶ http://www.cafcp.org/stations/san_diego

Figure 6-1: Public Alternative Fuel Stations San Diego County, 1991-2014



Alternative Fuel Data Center. "Alternative Fueling Station Locator." Last updated January 21, 2015. http://www.afdc.energy.gov/locator/stations/

To date, propane has about 15 public stations in the San Diego region, CNG has 8 and biodiesel has three. As a first market (or early market) for PEV deployment by major Original Equipment Manufacturers (OEMs) in 2010, the region has seen steady growth in electric vehicle charging stations. As of April 2015, the region is home to 549 public charging stations (Level 2 and DC Fast Charge, DCFC) and numbers continue to grow.

Figure 6-2: San Diego County Public Level 2 Electric Vehicle Charging Stations

Alternative Fuel Data Center. "Alternative Fueling Station Locator." Last updated January 21, 2015. http://www.afdc.energy.gov/locator/stations/

Infrastructure Coverage

Though a large number of alternative fuel stations is a positive indicator of greater alternative fuel use, these stations may be left unused if they are not strategically placed among residences and businesses.

Through an analysis of the location of alternative fuel infrastructure in San Diego County, SDRCCC was able to determine how many residences and businesses can be served by a given alternative fuel station. Table 6-1 shows the percentage of San Diego County residences and businesses that are within a five mile radius of an alternative fuel station.

Table 6-1: Alternative Fuel Station Coverage

	All Residences	All Businesses
CNG	47 percent	57 percent
Propane	66 percent	78 percent
Ethanol	48 percent	50 percent
Biodiesel	29 percent	35 percent
Electric (DCFC)	78 percent	88 percent

As seen in Table 6-1, San Diego County's network of DCFC stations are accessible to the highest percentage of residences and businesses in the region. Seventy-eight percent of the county's residences and 88 percent of the region's businesses are located within

five miles of a DCFC station. The region's propane stations are also accessible to a large portion of residences and businesses, 66 percent and 78 percent respectively. Biodiesel stations cover the lowest percentage of the region's residences and businesses at 29 percent and 35 percent, respectively.

Coca-Cola will install electric vehicle charging stations across seven of its CA facilities in 2015

According to the Energy Commission, the San Diego region would need to host up to 4,200 public Level 2, 190 public Level 1, and 138 public DC fast charging charge points in order to support California's 2025 1.5 million ZEV goal. 18,19 Currently, there are a little over 500 public charging points in

the region, highlighting the continued support needed to increase the deployment of charging stations throughout the region.

The number of CNG refueling stations necessary to support associated vehicles is equivalent to 10 - 20 percent of traditional retail gasoline stations. ²⁰ There are approximately 1,000 traditional gas stations in the region, with approximately ten CNG fueling stations.

¹⁸ Melaina, Marc, Michael Helwig. (National Renewable Energy Laboratory). 2014. California Statewide Plug-In Electric Vehicle Infrastructure Assessment. California Energy Commission. Publication Number: CEC-600-2014-003.

¹⁹ This is in a "high public access" scenario in which most charging would occur outside of the home. These numbers exclude workplace charging.

²⁰ America's Natural Gas Alliance. *U.S. and Canadian Natural Gas Vehicle Market Analysis: Compressed Natural Gas Infrastructure* Final Report. http://www.anga.us/media/content/F7D3861D-9ADE-7964-0C27B6F29D0A662B/files/11_1803_anga_module5_cng_dd10.pdf

7. Vehicles

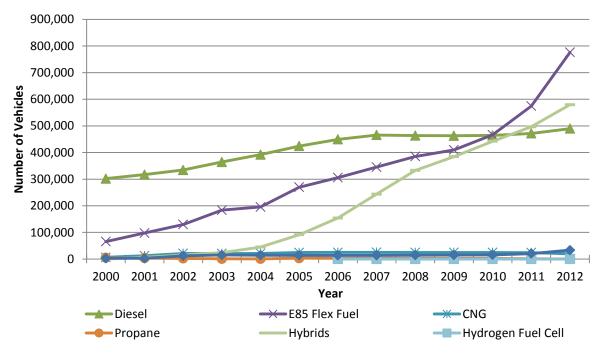
In 2014, there were close to 2.3 million light-duty vehicles in San Diego County and nearly 60,000 heavy-duty vehicles. ²¹ Statewide, there were 26 million light-, medium-, and heavy-duty vehicles. The region accounts for nearly 9 percent of the state's total vehicle population. The number of vehicles in the region is growing at rate of approximately one percent per year.

The following figures show the San Diego regional alternative fuel trends in comparison to the State as a whole. Figure 7-1 shows the growth of light-duty alternative fuel vehicles from 2000 to 2012. The data shows that flex fuel, conventional hybrids, and diesel vehicles have been the most widely adopted alternative fuels in the state. The San Diego region has experienced similar trends.



²¹ Light-duty vehicle refers to vehicles whose Gross Vehicle Weight Rating (GVWR) does not exceed 14,000lbs. It includes trucks and passenger vehicles.





Eggers, Ryan. "Trends in Transportation Energy Consumption." Presentation, California Energy Commission, Sacramento, CA, September 9, 2011. & Yowell, Gary. "Historical Trends and Petroleum Reduction Technologies Performance." Presentation, California Energy Commission, Sacramento, CA, August 21, 2013

From 2010 to 2014, the region's light-duty alternative fuel vehicle market was predominantly led by sales of flex fuel, hybrids, and diesel. Approximately 80 percent of the region's new light-duty vehicle sales continue to be for traditional gasoline vehicles.

25000 20000 CNG **Number of Vehicles** 15000 Diesel 10000 Electric and Gasoline Hybrid 5000 Flex-Fuel 0 2010 2011 2012 2013 2014 Year

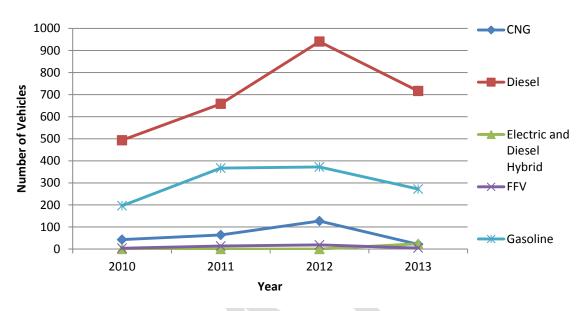
Figure 7-2: New Alternative Fuel Light-Duty Vehicle Sales
San Diego County, 2010-2014

Data from National Renewable Energy Laboratory analysis, R.L. Polk, POLK_VIO_DETAIL_2014, January 2015.

Diesel has been the predominant fuel for use in medium- and heavy-duty vehicles, comprising approximately 65 percent of medium- and heavy-duty vehicles sales from 2010 to 2014.

Though diesel has historically been regarded as a "dirty" fuel, emissions control technology has improved greatly in the last decade. In 2006, California began the transition to Ultra Low Sulfur Diesel, allowing the use of particulate filters that highly reduce particulate matter (PM). Further, technologies such as Selective Catalytic Reduction (SCR) allow diesel engines to decrease exhaust emissions by up to 90 percent. Current regulations ensure that the state's diesel fleet will transition to these new technology engines over the next ten years.

Figure 7-3: New Medium- and Heavy-Duty Vehicle Sales San Diego County, 2010-2013



Data from National Renewable Energy Laboratory analysis, R.L. Polk, POLK_VIO_DETAIL_2014, January 2015.

Figure 7-4 shows the average yearly gasoline price in California between 2010 and 2014 with San Diego County's alternative fuel light-duty and gasoline light-duty vehicle sales.

200,000 \$4.50 180,000 \$4.00 160,000 \$3.50 **Number of Vehicles** 140,000 \$3.00 120,000 \$2.50 100,000 \$2.00 80,000 \$1.50 60,000 \$1.00 40,000 \$0.50 20,000 \$-2011 2012 2013 2010 2014 Year Gas Prices (CA) ──Alt Fuel Vehicle Sales (San Diego) Gas Vehicle Sales (San Diego)

Figure 7-4: San Diego Regional Alternative Fuel Vehicle Sales and Gasoline Prices

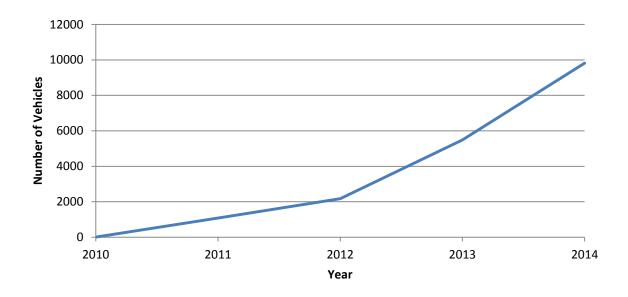
U.S. Energy Information Administration. "Weekly Retail Gasoline and Diesel Prices." California. http://www.eia.gov/dnav/pet/pet_pri_gnd_dcus_sca_a.htm

The data does not show a strong indication that an increase in gas prices led to decreased gasoline vehicle purchases or increased alternative fuel vehicle purchases in the region in the year 2014, San Diegans used 1.6 billion gallons of gasoline, costing them \$6.06 billion.²²

While the San Diego region has witnessed a steady rise in the number of alternative fuel vehicles, the most significant increase is seen among PEVs, as shown in Figure 7-5. The sharp increase in PEVs between 2012 and 2014 coincides with the increase in vehicle choices.

²² California Air Resources Board. 2014. *Mobile Source Emission Inventory - EMFAC2011*. http://www.arb.ca.gov/emfac/.

Figure 7-5: Estimated Cumulative PEV Sales San Diego County, 2010-2014



In the four years since PEVs were introduced, they now hold roughly one percent of the region's passenger vehicle market. Recently, PEVs have held close to five percent of California new car sales.²³ In the San Diego region, there are over 10,000 PEVs.

Alternative Fuel Vehicles in Local Fleets

Since 2004, the SDRCCC has maintained regional data on the use of alternative fuels and the deployment of alternative fuel vehicles in local fleets. Figures 7-6 and 7-7 depict the growth of alternative fuel vehicles in the region as well as the yearly gallons of gasoline equivalent reduced by SDRCCC stakeholders as a result of the adoption of alternative fuel vehicles.²⁴

Poway Unified School District has 35 CNG school buses

²³ Polk & Auto Outlook, Inc. 2014. *California Auto Outlook*. http://www.cncda.org/CMS/Pubs/Cal Covering 3Q 14.pdf

Figure 7-6: Number of Alternative Fuel Vehicles from SDRCCC Stakeholders

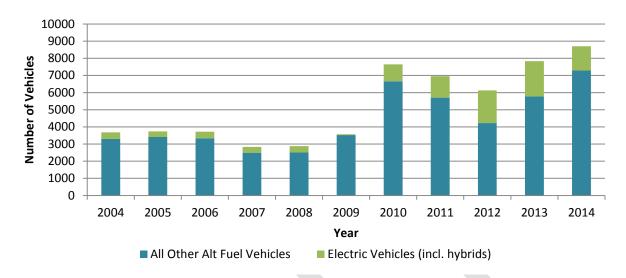
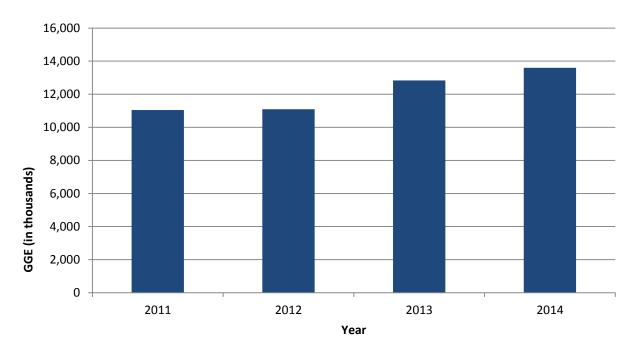


Figure 7-7 depicts the number of gallons of gasoline equivalent reduced by SDRCCC stakeholders from 2011 to 2014 as a result of having adopted alternative fuel vehicles.



²⁴ These numbers do not provide a complete representation of all fleets in San Diego County. All information provided by fleets is voluntary and therefore, the data may be incomplete. SDRCCC stakeholders are fleets and organizations that have participated in Clean Cities events or are in regular communication with the Coalition, and have provided the Coalition with fleet data in its annual fleet questionnaire.





While the impetus for adopting each alternative fuel differs among fleets, the Fleet Survey identified the following list of motivations from most important to least important:

- 1. Size and types of vehicles I need are available
- 2. I have access to fueling or charging
- 3. Is a public benefit (reduced GHG, pollution, or petroleum)
- 4. Driving range or performance meets fleet's needs
- 5. Can justify the cost of vehicle, fuel and ownership (tie)
- 6. Vehicles are reliable and maintenance is available (tie)
- 7. Rebates and incentives are available

Table 7-1 identifies the primary motivation for adopting an alternative fuel based on fuel type in a fleet. For instance, hybrid users cited the public benefit of these vehicles as the biggest motivator for adopting the fuel.

Table 7-1: Motivations for Adoption by Adopting Fleet Respondents

Fuel Type	Most important motivation
Hybrid	Is a public benefit (reduced GHG, pollution, or petroleum)
Propane	I have access to fueling or charging
Natural Gas	Size and types of vehicles I need are available
Biodiesel	Driving range or performance meets fleet's needs
Plug-in Hybrid	Driving range or performance meets fleet's needs

The respondents that have adopted alternative fuel vehicles, also expressed that their biggest challenges or concerns in adding more alternative fuels to their fleet included cost, fuel availability, range, and public participation. Alternatively, the most common reason for respondents to have *not* adopted alternative fuel vehicles in their fleets was because they could not justify the cost of the vehicle, fuel, and ownership of an alternative fuel vehicle, or that the size and types of vehicles needed are not available. Respondents noted that they feared alternative fuel vehicles would be unreliable or range-limited. However, zero respondents cited range limitations or performance as a reason for not adopting an alternative fuel.

One sector that has seen wide adoption of alternative fuels is public transit. More than 35 percent of U.S. public transit buses use alternative fuels or hybrid technology. Nationwide, new bus orders are close to 50 percent CNG and there are over 10,000 natural gas refuse trucks with more than 55 percent having been new orders. In the San Diego region, nearly 90 percent of transit buses use CNG.



²⁵ American Public Transportation Association. 2013. "More than 35% of U.S. Public Transit Buses Use Alternative Fuels or Hybrid Technology." American Public Transportation Association. http://www.apta.com/mediacenter/pressreleases/2013/Pages/130422_Earth-Day.aspx

8. Incentives

Incentives are important in order to advance the advanced technology market. Not only do they encourage nascent markets grow when start-up costs are prohibitive, but incentives encourage the

adoption of new, clean technology vehicles. Government involvement allows society at-large to reap the benefits of a clean vehicle market. In California, there are several such incentives available to obtain clean technology vehicles.

Heavy-Duty Vehicles

In 2008, the California Air Resources Board (ARB) adopted the California Statewide Truck and Bus Rule, requiring all heavy-duty diesel trucks and buses retrofit or replace engines by 2023 to reduce emissions. To achieve this goal and lessen the financial burden, several programs in California, such as the California Hybrid and Zero-Emission Truck and Bus Voucher Incentive

Since 2010, fleets in San
Diego County have
received over \$4.8 million
in funds to procure over
165 clean air vehicles

Project, Carl Moyer Program, and Proposition 1B Goods Movement Emission Reduction Program, provide fleets with incentives to replace or retrofit old heavy-duty diesel vehicles and engines.

Hybrid and Zero-Emission Truck and Bus Voucher Incentive Project

The California Hybrid and Zero-Emission Truck and Bus Voucher Incentive Project (HVIP) provide vouchers to facilitate the procurement of low-carbon hybrid and electric trucks and buses. Vouchers range from \$8,000 to \$45,000, but incentive levels can reach up to \$65,000 for certain qualified vehicles and fleets. Since 2010, fleets in San Diego County have received over \$4.8 million in funds to procure over 165 clean air vehicles.

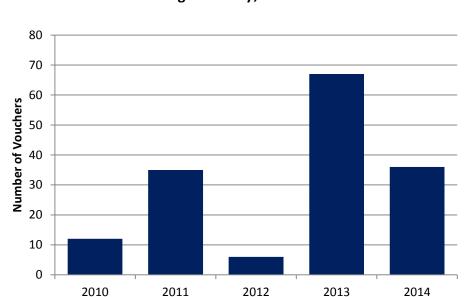


Figure 8-1: Number of HVIP Vouchers San Diego County, 2010-2014

San Diego County Air Pollution Control District

The SDAPCD administers funding for two heavy-duty vehicle programs, Proposition 1B Goods Movement Emission Reduction Program (GMERP) and Carl Moyer Voucher Incentive Program (VIP).

GMERP is a partnership between ARB and local air districts to quickly reduce air pollution emissions and health risk from freight movement along California's trade corridors. Projects funded under this program must achieve early or extra emission reductions not otherwise required by law or regulation. Eligible applications include owners of heavy-duty diesel trucks used in freight movement to upgrade to cleaner technologies. Since 2009, the San Diego region has benefitted from over \$22.6 million in funds for truck replacements, retrofits, and repower from GMERP.

Table 8-1: Proposition 1B Goods Movement Emissions Reduction Program Projects in the San Diego Region

GMERP	Diesel	CNG	Propane	Total
Truck Replacement	434	20	0	454
Truck Repower	0	0	47	47
Retrofit w/ Diesel Particulate Filter	70	0	0	70
Marine Repower	3	0	0	3
Total				574

VIP provides funding for equipment replacement, engine repowers, engine retrofits, and new purchases. Yearly VIP funding amounts are around \$3 million. The VIP provides a streamlined approach to reduce emissions by replacing existing, high-polluting vehicles with newer, lower-emission vehicles or by installing a Verified Diesel Emission Control Strategy (VDECS or "retrofit"). Table 8-2 shows the number of truck replacements made through VIP.

Table 8-2: Carl Moyer Voucher Incentive Program Projects in the San Diego Region

Carl Moyer	Diesel	CNG	Propane	Total
Truck Replacement	212	0	0	212

There are almost 60,000 heavy-duty trucks and buses in San Diego County: 786 received incentivizes from SDAPCD for cleaner engines

Light-Duty Vehicles

Figure 8-2 shows the amount of funding that the San Diego region has received from ARB's Clean Vehicle Rebate Project (CVRP), administered by CSE. The CVRP provides up to \$5,000 in rebates for the purchase or lease of new, eligible zero-emission and plug-in hybrid light-duty vehicles. During the five-year life of the program, San Diego County has received \$17 million, equating to about 7,500 rebates.²⁶

²⁶ As of 22 January 2015

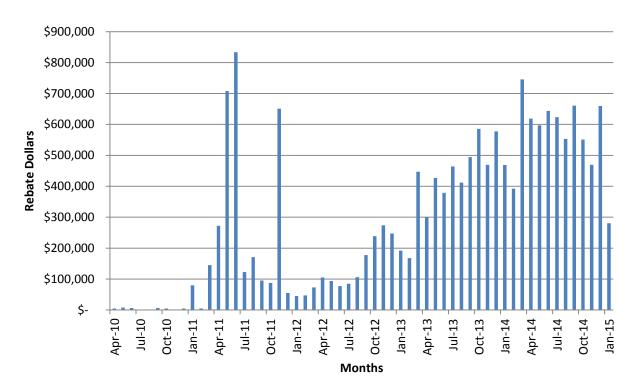


Figure 8-2: CVRP Funding in San Diego Region, 2010-2014

Center for Sustainable Energy 2015. California Air Resources Board Clean Vehicle Rebate Project, Rebate Statistics. Data last updated January 22, 2014. http://energycenter.org/clean-vehicle-rebate-project/rebate-statistics

There are approximately 1.2 million passenger vehicles in San Diego County.²⁷ Of these passenger vehicles, approximately 10,000 of them are PEVs. Of that number, 7,500 have received a CVRP rebate. As PEVs are a newly introduced passenger vehicle option, they represent a small but rapidly growing percentage of the overall passenger vehicle population.

Overall, it is valuable to promote incentives and funding available for fleets and public agencies to adopt or install alternative fuel

San Diego County has received over \$17 million from the CVRP

²⁷ California Air Resources Board. 2014. *Mobile Source Emission Inventory - EMFAC2011*. http://www.arb.ca.gov/emfac/.

vehicles and infrastructure. In both the Public Agency and Fleet Surveys, guidance on the availability of funding for alternative fuel vehicles and infrastructure installation projects were the most desired resources. Notably, 84 percent of public agency respondents, 85 percent of non-adopting fleet respondents, and 75 percent of alternative fuel-adopting fleets selected funding information as a desired resource.



9. Alternative Fuel Investments

California Energy Commission Funding

As established by AB 118 and extended by AB 8, the Energy Commission is responsible for managing the Alternative and Renewable Fuel and Vehicle Technology Program (ARFVTP). This program provides grants to deploy and develop advanced transportation technologies and alternative and renewable fuels that will help the state achieve its climate change mitigation goals. The Energy Commission has an annual program budget of around \$100 million to support such projects.

ARFVTP has funded over 460 clean transportation projects and invested over \$531 million in infrastructure and advanced transportation technologies. Primary investments are in electric drive, biofuels, natural gas, hydrogen, workplace development, and market and program development, all of which have supported the increase in alternative fuel vehicles, fuel production, and infrastructure.

Over \$16 million in grant funds have been awarded to entities in the San Diego region to complete advanced technology projects

Table 9-1 shows how much ARFVTP funding has been invested for projects in the San Diego region since 2011. The variety of projects shows the region's overall commitment to advancing alternative fuel technology.

²⁸ http://www.energy.ca.gov/drive/

Table 9-1: ARFVTP Funding: Awards Given to Projects in San Diego Region

PON#	PON Name	Date Released	Amount Awarded to Local Entity
10-602	Regional Plans to Support Plug- In Electric Vehicle Readiness	5/12/2011	\$200,000
11-601	Biofuels Production Facilities	1/11/2012	\$3,153,657
11-602	Alternative Fuels Infrastructure: Electric, Natural Gas, Propane, E85 & Diesel Substitutes Terminals	2/8/2012	\$1,737,234
12-605	Natural Gas Fueling Infrastructure	11/29/2012	\$897,471
13-603	Alternative Fuel Readiness Plans	8/12/2013	\$300,000
13-605	Centers for Alternative Fuels and Advanced Vehicle Technology	8/23/2013	\$272,263
13-606	Electric Vehicle Charging Infrastructure	11/8/2013	\$1,122,855
13-607	Hydrogen Refueling Infrastructure	11/22/2013	\$1,451,000
14-603	Zero Emission Vehicle (ZEV) Readiness	9/9/2014	\$300,000
14-605	Medium- and Heavy-Duty Advanced Vehicle Technology Demonstration	12/19/2014	\$6,884,812
*PON: Pro	ogram Opportunity Notice		\$16,319,292

Over \$16 million in grant funds have been awarded to public agencies, private companies, research institutions, and other entities in the San Diego region to complete advanced vehicle technology projects. As of December 5, 2014, the Energy Commission had provided over \$530 million in awards to propel the advanced transportation market across California. In 2015, solicitations for the following project categories are anticipated, in addition to currently open solicitations:

Table 9-2: Anticipated 2015 ARFVTP Statewide Funding

Electric Charging Infrastructure	\$6 million
Natural Gas Fueling Infrastructure	\$1.5 million
Natural Gas Vehicle Incentives	\$10.2 million

In addition to the ARFVTP, AB 8 also established the ARB Air Quality Improvement Program (AQIP). This program funds clean vehicle and equipment projects, including the CVRP, HVIP, and advanced technology demonstration projects. Annual funding for AQIP projects is generally \$20 million to \$25

million. For the 2015-2016 fiscal year, AQIP will benefit from an additional \$200 million from the Greenhouse Gas Reduction Fund (GGRF) derived from the state Cap-and-Trade Program.

U.S. Department of Energy Funding

A number of federal alternative fuel efforts have benefitted the San Diego region including the Clean Cities program, the EV Project, and PEV Community Readiness.

The DOE created the Clean Cities program as a result of the 1992 Energy Policy Act (EPAct), requiring certain vehicle fleets to acquire alternative fuel vehicles. Local Clean Cities Coalitions were formed to provide EPAct-regulated fleets with resources to help them abide by the act. Since then, Clean Cities has evolved to help both fleets and consumers reduce their petroleum use. The San Diego Regional Clean Cities Coalition has been working with the community since 1996.

The EV Project was a large-scale effort by ECOtality, to increase the deployment of PEV charging stations across the nation. The initial DOE grant matched \$100 million in private capital to establish EV charging infrastructure in five major metropolitan areas including San Diego. The San Diego regional EV Project formed a regional advisory group, developed an infrastructure roll-out plan, and underwent a regional mapping project to identify the most optimal sites for siting EV chargers. Locally, its work contributed to the installation of over 1,400 residential and public Level 2 chargers in the region.²⁹

Following the initial deployment of charging stations, the DOE gave 16 awards for PEV community readiness projects, totaling \$8.5 million in 2011. California received one million dollars to produce an assessment of community readiness for PEVs. San Diego received a portion of this award to conduct surveys among local jurisdictions and assess barriers to the deployment of PEV infrastructure.

In 2013 CSE was awarded another DOE grant to work with the California Clean Cities Coalitions to conduct an assessment of current and future alternative fuel vehicle training needs for first responders and fleet staff for the Bay Area Air Quality Management District. The report identified the availability of safety and technical trainings in alternative fuel vehicles for emergency personnel and transportation fleet staff in California and provided recommendations for improvement.

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²⁹ The Electric Transportation Engineering Corporation. 2013. *Q2 2013 Report: The EV Project*. http://www.theevproject.com/cms-assets/documents/127233-901153.q2-2013-rpt.pdf.

Private Funding

In addition to government funding, private funding in the investment of alternative fuel infrastructure and vehicles plays an essential role. The following examples emphasize this value.

Nissan, the vehicle manufacturer of the all-electric LEAF, has been at the forefront of workplace charging station investment. Two of the company's programs, Workplace Initiative and EV Advantage,

provided employers with financial support for installing a charging station at their place of business if they allowed Nissan to host "ride and drives" at their facility. Further, for EV Advantage, Nissan would contribute \$10,000 towards the installation of any DC fast charger at a workplace before March 2014.

In 2013, UPS deployed over 100 all-electric commercial vehicles in California

Investments in infrastructure also came from the energy company NRG. NRG is tasked to subsidize the installation of a minimum of 200 public fast chargers – 110 in the Los Angeles

region, 55 in the San Francisco Bay Area, 15 in the San Joaquin Valley, and 20 in San Diego County. Since 2012, 13 public fast chargers have been installed in the region.

In 2011, CSE partnered with SDRCCC, SANDAG, and the San Diego International Airport on a \$1 million award from the reformulated gasoline settlement fund to launch the San Diego Airport Vehicle Rebate Project (AVRP). This program supported the San Diego International Airport's goal to transition its ground transportation providers to cleaner vehicles. The project combined extensive education and outreach to ground transportation providers and drivers, along with vehicle funding. The AVRP led to the conversion of 181 conventional gasoline vehicles to hybrid and alternative fuel vehicles. Even with the exhaustion of program funds, vehicle conversions have continued. In early 2015, the SDAPCD approved \$360,000 to fund the conversion of the remaining conventional airport taxi cabs to cleaner running vehicles.

³⁰ California Energy Commission. 2012. "CPUC Files Settlement That Will Bring Electric Vehicle Charging Infrastructure to California's Diverse Communities." http://docs.cpuc.ca.gov/PUBLISHED/NEWS_RELEASE/165145.htm

10. Training

As the San Diego region continues to support the growth of alternative fuel use, training for first responders, technicians, electricians, and local municipal staff becomes increasingly important.

In the 2013 Needs Assessment of Alternative Fuel Vehicle Training in California, a survey among first responders indicated that there is a strong need for alternative fuel vehicle safety training. Fifty-two percent of the responding fire departments had yet to offer alternative fuel training for their staff.³¹

Fleet technicians are trained by the manufacturer upon receiving a vehicle; however, due to the 3-5 year vehicle manufacturer warranty, this training often goes unused and in many cases, is lacking by the time they actually need to work on the vehicle. In the Fleet Survey, respondents noted that, along with information on rebates and incentives, maintenance or mechanic training was a very desirable resource to have.

San Diego MTS will be purchasing over 500 CNG vehicles for their fleet through 2017

The San Diego region has held a few specialized trainings over the past five years to better prepare for alternative fuels. Specialized trainings include technical training on biodiesel and natural gas, hybrid vehicle technology, and first responder trainings for emergency personnel and for tow truck drivers.

Educational programs such as those provided by the San Diego Miramar College Advanced Transportation Technology and Energy (ATTE) Center offers much of the technical education, training, and resources needed to allow its students to work with advanced, clean fuel technologies. ATTE offers training regularly throughout the year.

Another regularly occurring alternative fuel training is the Electric Vehicle Infrastructure Training Program (EVITP), a training and certification opportunity for electricians who wish to learn how to install electric vehicle service equipment (EVSE). The San Diego Electrical Training Trust (Electrical Training Trust), a partnership of the International Brotherhood of Electrical Workers (IBEW) Local 569 and the San Diego Chapter of NECA and Cuyamaca College have offered EVITP. Since November 2011, the

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³¹ Center for Sustainable Energy. 2013. *Needs Assessment of Alternative Fuel Vehicle Training in California*. http://energycenter.org/sites/default/files/docs/nav/policy/research-and-reports/needs-assessment_for_AFC_training.pdf

Electrical Training Trust has trained over 60 electricians with the EVITP curriculum and has offered the course three to four times per year since its inception.

As part of the Energy Commission award for PEV readiness planning, the REVI working group hosted an EVITP session for the region in 2012. The session was offered to electricians and city planners.

Municipal Staff Training

In July 2012, the San Diego Area Chapter of the International Code Council and the San Diego Chapter of the NECA hosted a seminar on PEV infrastructure installations for over 60 San Diego regional building code inspectors, local government staff, and industry professionals. This training covered NECA requirements for various PEV infrastructure installations in order to abide by NEC rules and safety standards.

Some training on codes and permitting for alternative fuel infrastructure and vehicles has taken place in the region but insuring this training continues is critical to maintaining current on code and permitting changes and opportunities. The regional alternative fuel readiness planning grant is helping to identify training needs as well as the implementation of the PEV regional readiness plan. In November 2014, SANDAG received a grant from the Energy Commission that will allow the region to continue work initiated by the REVI working group, to offer code and permit training and support for electric vehicle infrastructure.

11. Outreach and Education

Community outreach and education help eliminate misconceptions and fosters awareness surrounding alternative fuels. SDRCCC hosts several yearly events intended to increase the community's awareness and knowledge on alternative fuels, as shown in Table 11-1. Other agencies in the region also support alternative fuel deployment through more specific events, ranging from local government meetings or community workshops. According to the Public Agency Survey, 69 percent of public agency respondents learned about alternative fuels through workshops or conferences.

Table 11-1: San Diego Regional Clean Cities Coalition Workshops and Events, 2012-2014

Clean Cities Workshops/Events	# People Reached
2014	
Reducing Transportation Emissions	30
Steering San Diego Forward with Clean Mobility	21
Alternative Fuels Best Practices	40
2013	
Options and Opportunities for Alternative Fuels	37
Focus on: Biofuels	50
Moving Goods and People In and Throughout the	45
Region	
Focus on: Propane	30
Focus on: Plug-in Electric Vehicles	67
Plug-in Electric Vehicle Dealer Workshop	17
Focus on: Natural Gas	13
2012	
Odyssey Day	70

Another critical component for increasing alternative fuel vehicle awareness is through car dealership education. Dealers, who often influence vehicle purchases, do not necessarily know details about alternative fuel vehicles offered by their OEM. If dealers are armed with information to better understand and communicate with consumers about clean air vehicles, the region can be better served.

CSE conducts quarterly webinars about the CVRP to dealers. The webinars cover program updates, basics about the CVRP, how to apply for a rebate, and other incentives available for consumers. This helps dealers who have CVRP-eligible vehicles stay up-to-date about the incentive program and helps prevent misinformation from being relayed. SDG&E has also presented to the local new car dealership association on electric vehicle options, electric rates, and other relevant information.

SDRCCC also has contributed towards increasing local dealers' knowledge of alternative fuel vehicles. In 2014, SDRCCC developed two sets of marketing material: a brochure about PEVs and a flier about flex fuel. In just three months, 850 flex fuel fliers and 3,260 dealer brochures were distributed. Additionally,

SDRCCC has worked with biofuel companies in the region to help promote general awareness of biofuel and the location of local biofuel stations.



12. Data Limitations

When compiling information for the Assessment, there was limited data available about alternative fuel vehicles in the State and, to a greater extent, the San Diego region. The California Air Resources Board provides useful tools such as the On-Road Vehicle Emissions Factors Model (EMFAC), which was used several times in the development of the Assessment; however, EMFAC does not capture any details about alternative fuel vehicles. Energy Commission workshop presentations helped to provide high-level information about the State's progress towards various alternative fuel goals, but their raw data was inaccessible.

It is difficult to find San Diego-specific data for alternative fuel vehicles. Most of the region's vehicle inventories come from State tools, which can't provide precise information for a given region.

Third party resources such as Polk and Department of Motor Vehicle (DMV) data are also incomplete. DMV vehicle categorization often confuses alternative fuel vehicles for its gasoline counterpart (for example, a Volkswagen e-Golf versus the Volkswagen Golf) and may lack the necessary detail to properly differentiate between the types. Further, it has proven difficult to acquire historical data making inferences about long-term trends nearly impossible.

The CVRP has served as a proxy for actual PEV data, recognizing that not all PEV purchasers apply for a CVRP rebate for various reasons. Together with Polk, state agency data, SDRCCC data, and surveys, these disparate information sources have been useful in combination to provide some level of regional alternative fuel vehicle data. Data remains an issue that the state could help to enhance.

³² EMFAC is a modeling tool created by the California Air Resources Board, which allows for the estimation of emissions from on-road vehicles.

13. Alternative Fuel Barriers

The Alternative Fuel Barriers Table, found in Appendix B, details the obstacles identified by Refuel, currently facing the San Diego region's ability to increase alternative fuel use. In all, there are three general themes under which the barriers fall: education, infrastructure, and vehicles.

Education barriers detail lack of available information or important alternative fuel resources available. The barriers address the need for more training and education for municipal staff, emergency personnel and transportation fleet staff, and the general public.

Alternative fuel infrastructure barriers detail obstacles that impede the further deployment and installation of alternative fuel infrastructure. These barriers address codes and permitting, site assessments, outreach about public infrastructure, infrastructure costs, and EVSE at workplaces and multi-unit dwellings (MuDs).

Lastly, alternative fuel vehicle barriers detail obstacles that prevent the procurement of alternative fuel vehicles. These barriers address how to select appropriate alternative fuel vehicles, financing vehicles, converting conventional vehicles to alternative fuels, and inhibitions about future alternative fuel technology.

Specific recommendations for inclusion within toolkits have been identified for each barrier. These recommendations incorporate lessons learned from public agency and fleet survey results as well as the conclusions from the Assessment. Further, the recommendations seek to further arm the community with relevant information in order to encourage the San Diego regional alternative fuel market forward.

14. Conclusion

With the proper tools and support, the San Diego region can serve a diverse network of alternative fuel stations and vehicles. The region is well-primed to become a leader across alternative fuels and associated vehicle markets.

Alternative fuels can play a larger role in the San Diego region in support of local, state, and federal policies to reduce petroleum dependence, GHG emissions and other pollutants. The biggest barriers concern the lack of proper information and knowledge among the community regarding alternative fuels, the high cost of vehicles, and lack of refueling infrastructure. As a region, San Diego has become a leading electric vehicle market, boasting hundreds of public chargers and thousands of PEVs on the roads.

The region has become a PEV-friendly place due to a combination of local engagement, public-private partnerships, public funding, and a substantial population of early adopters. Some sectors already have high alternative fuel penetration, such as transit and refuse where natural gas busses and trucks now represent the majority of vehicles. Private fleets and local municipalities are knowledgeable about alternative fuels — as noted in the survey results, and have interest in integrating alternative fuels into their fleets. Through sector-specific toolkits and the Alternative Fuel Readiness Plan, public agencies and fleets should be able to accelerate the deployment of alternative fuel vehicles and infrastructure in the San Diego region.

In response to the Assessment, Refuel should consider the development of the readiness plan and toolkits to accomplish the following:

- Allow consumers to better understand alternative fuel vehicles and provide a baseline understanding of alternative fuel vehicles useful to local governments;
- Allow fleet managers and municipal staff to integrate alternative fuel vehicles and create/promote alternative fuel-friendly policies;
- Train emergency personnel on how to handle alternative fuel vehicles and fleet staff on how to service alternative fuel vehicles;
- Help alternative fuel users how to understand a PEV's integration with the electricity grid;
- Address common problems that frequently occur when alternative fuel stations are being installed;
- Provide solutions and guidance for municipal staff on where to place fueling infrastructure;
- Develop ways for fuel providers and local jurisdictions to increase awareness of public alternative fuel stations;
- Increase awareness and solutions to charging PEVs at multi-unit dwellings and workplaces;
- Provide public agencies and fleets with tools for evaluating and addressing infrastructure costs;
- Help fleets choose appropriate alternative fuel vehicles for their fleets;
- Provide guidance on procuring and financing alternative fuel vehicles;
- Provide guidance on safely converting conventional vehicles to use alternative fuels;
- Increase awareness of emerging fuels and technologies.

Appendices

Appendix A: Refuel: San Diego Regional Alternative Fuel Coordinating Council Membership

Appendix B: Regional Alternative Fuel Vehicle and Infrastructure Barriers Table



REFUEL: SAN DIEGO REGIONAL ALTERNATIVE FUELS COORDINATING COUNCIL

REPRESENTATION		Name	MEMBER/ALTERNATE
South County Subregion	City of Chula Vista	Brendan Reed	Member
North County Constal Cylenasian	City of Carlsbad	Mike Grim	Member
North County Coastal Subregion	City of Oceanside	Mo Lahsaie	Alternate
North County Inland Subregion	City of Escondido	Jeff Wyner	Member
East County Subregion	City of Santee	Kathy Valverde	Member
City of Sa	an Diego	Jacques Chirazi	Member
County of	San Diego	Susan Freed	Member
San Diago Associati	on of Covernments	Anna Lowe, Co-Chair	Member
San Diego Associati	on or Governments	Susan Freedman	Alternate
San Diego Regiona	l Airport Authority	Paul Manasjan	Member
Caltrans, I	District 11	Chris Schmidt, Chair	Member
Unified Dont Dist	wist of Con Diago	Michelle White	Member
Unified Port Dist	rict of San Diego	Kellie Carlson	Alternate
Can Diago C	an O. Flantsia	Randy Schimka	Member
San Diego G	as & Electric	Greg Haddow	Alternate
Center for Sust	ainable Energy	Colin Santulli	Member
University of California, San Diego		Jim Ruby	Member
Miramar College, ATTE Program		Greg Newhouse	Member
San Diego County Air Pollution Control District		Nick Cormier	Member
	ADVISORY MEMB	ERS	
City of C	oronado	Bill Cecil	Advisory
City of I	Del Mar	Kristen Crane	Advisory
City of I	El Cajon	Matt Lyer	Advisory
City of E	ncinitas	Bryce Wilson	Advisory
City of Imp	erial Beach	Chris Helmer	Advisory
City of L	a Mesa	Howard Lee	Advisory
City of Len	non Grove	Mike James	Advisory
City of National City		Martin Reeder	Advisory
City of	Poway	Eric Heidemann	Advisory
City of Sa	n Marcos	Lisa Fowler	Advisory
City of	f Vista	Lyn Dedmon	Advisory
Metropolitan -	Transit System	Sharon Cooney	Advisory
North County	Transit District	TBD	Advisory
Department of D	Defense/Military	David Powell	Advisory

REFUEL: SAN DIEGO REGIONAL ALTERNATIVE FUELS COORDINATING COUNCIL

REPRESENTATION	Name	MEMBER/ALTERNATE
San Diego Regional Clean Cities Coalition	Kevin Wood	Advisory
Energy Policy Initiatives Center	Nilmini Silva-Send	Advisory
University of San Diego	Michael Catanzaro	Advisory
San Diego Regional Chamber of Commerce	Mike Evans	Advisory
CleanTECH San Diego	Jason Anderson	Advisory

Barrier: Education Barrier Pertains To Guidance Materials Action Items 1. Lack of Public **Biodiesel Electricity** Promote Clean Cities vehicle Recommendation: Develop **Knowledge on** guides, handbooks, and other materials/toolkits that allow relevant documents. **Alternative Fuels** general consumers to better - Lack of knowledge and understand AFVs, and provide a misconceptions about Leverage consumer-focused baseline understanding of AFVs alternative fuels and resources available. useful to local governments. advanced vehicle Includes: Hydrogen technology. Reviewing existing consumer outreach materials -Additional education on General "myths" and hydrogen is needed since realities of each fuel (how it is a newer vehicle the fuel is made, what technology. vehicles use the fuel, range, etc.) Relevant state policies that create the motivation for adopting AFVs Guidance for local EV encouragement efforts-Work with South Bay Energy Action Collaborative to document best practices **Biodiesel Electricity** 2. Training and Education **Existing Conditions Report public** Recommendation: Develop for Municipal Staff agency survey results. The materials and toolkits that allow -Lack of knowledge about fleet managers and municipal survey results reveal what alternative fuels and municipalities have done to staff to integrate AFVs and advanced vehicle prepare for alternative fuels and create/promote AF-friendly technology. what resources they lack in policies. Includes: order to further adopt Reviewing existing -Additional education on alternative fuel-friendly policies educational hydrogen is needed since and strategies. programs/materials it is a newer vehicle Reviewing past and current **Existing Conditions Report's** technology. training programs & section on codes and standards promote them -Need to further plan for can serve as guidance for Planning documents to AFVs in energy planning installations. better assist jurisdictions in documents and Leverage National Renewable achieving GHG reduction implement strategies in Energy Laboratory (NREL) strategies using alternative municipal fleets. developed codes and standards fuels handbooks. How to choose optimal locations for alternative fuel Replacing government fleet infrastructure vehicles with alternative fuel Relevant state policies that vehicles is a strategy noted in motivate greater AFV some Climate Action Plans adoption (CAPs), or other energy planning Sample policies that support documents. the growth of AFVs Ensuring open communication among fleet managers and planning staff to secure the success of CAP strategies.

3. Training and Education for Emergency Personnel and Transportation Fleet Staff

- -Lack of safety and technical training for AFVs and AFI.
- -Need specific fleet data to better understand AFV performance.



Needs Assessment for Alternative Fuel Vehicle Training in California offer insight to training needs.

Existing Conditions Report offers a section on training for emergency personnel and fleet staff.

Existing Conditions Report fleet survey results. The survey results reveal what alternative fuels fleets around the San Diego region have already adopted. It informs about resources desired by fleet managers in order to integrate more alternative fuels into their fleet.

Recommendation: Develop materials and toolkits that will help train emergency personnel on how to handle AFVs and fleet staff on how to service AFVs. Includes:

- Reviewing past and current training programs
- Developing training resources one pager, which includes contacts for training facilities within and near San Diego County and provide course/topic recommendations for each fuel type
- Promoting trainings
- Specific fleet data that allow fleets to understand the technical capacities/build of an AFV

4. TOU Utility Rates/ Grid Integration

- -Need to discourage charging when electricity supplies are in high demand and cost more. Support of time of use (TOU) pricing.
- -High demand charges that impact EVSE host utility bills. Expensive metering options to access TOU rates.
- -Need further education on how PEVs integrate with the electricity grid, and how to reduce its grid impact.



Educate public on SDG&E EV time of use rates.

Promote Plug-In Electric Vehicle Collaborative (PEVC) materials and guidance documents from the PEV Readiness Plan.

Information on minimizing utility charges from natural gas station operation.

Maintain regular updates and communication from SDG&E regarding its work with a proposed vehicle-to-grid pilot project.

Recommendation: Develop guidance and toolkits that help AFV users understand the way vehicles integrate with the electricity grid and general EV charging time of use information. Includes:

- Promoting information and guidance on utility rates/ grid integration
- How vehicle charging time affects overall electricity/grid capacity (i.e. duck curve)
- How used PEV batteries can be integrated into the electrical grid.
- Optimizing natural gas infrastructure for limited electrical demand







Barrier: Infrastructure Barrier Pertains To Guidance Materials Action Items Biodiesel Electricity Recommendation: Address 5. Station Development: **Promote Best Practice Codes & Permitting** documents generated through problems that frequently -Need for increased the California Statewide occur when stations are Alternative Fuels and Fleets being installed (e.g., when guidance on EVSE, propane, natural gas, and hydrogen project. propane station is built, station installation screens are often required to processes. Propane, hydrogen, and be surrounding the propane Hydrogen biofuel Refuel subcommittees tanks; not favored by -Direction on how city staff devoted a portion of time propane providers). Includes: and station developers can identifying barriers to station Fuel-specific permitting work together to ease installation. best practices to help station deployment process. jurisdictions facilitate **Existing Conditions Report** station section on codes and installations(Reference standards serves as guidance existing codes) for installations. Successful installation case studies Compiled station installation processes as discussed through Refuel subcommittees **Biodiesel Electricity** Assist municipal staff through Recommendation: Provide 6. Station Development: Clean Cities tools on zoning, solutions and guidance for Site Assessment -Station developers have station design, and municipal staff and other come across right of way and assessment of station fueling fleets on where to place easement issues. needs. fueling infrastructure. Includes: -Stations should be located Conduct fleet route Enabling cities to site Ethanol Hydrogen along fleet routes. assessment to determine best fueling stations based on locations for AFI. their fleets' routes and fuel usage (i.e., how to Promote electric, natural gas conduct fueling analysis) and hydrogen best practice Enabling private fleets to documents generated through site fueling stations the California Statewide based on their fleets' Natural Gas Propane Alternative Fuels and Fleets routes and fuel usage project. (i.e., how to conduct fleet analysis) Enabling public agencies to determine best locations to install infrastructure for the public (i.e. providing relevant variables, methods, etc.)

7. Access to Public Alternative Fuel Stations

-Lack of AFV adoption due to limited infrastructure near where fleets and the public need to refuel.

-Lack of station access for heavy-duty vehicles.



Increase awareness of current and planned alternative fuel stations to fleet managers.

Compile resource list of station locator maps.

Guidance to station developers on building stations that are accessible to heavy-duty vehicles.

Examples of outreach activities San Diego Regional Clean Cities Coalition has performed with local alternative fuel providers.

Clean Cities Coalition guide on costs associated with CNG and propane fueling stations.

San Diego Regional Clean Cities Coalition-developed maps of San Diego County infrastructure and proximity to residences. Recommendation: Develop ways for fuel providers and local jurisdictions to increase awareness of public alternative fuel station locations. Includes:

- Reviewing existing resources and updating as necessary
- Mapping tools to encourage more installations
- Best practices for promoting alternative fuel stations to the public (e.g., an outreach guide)







8. EVSE at Multi Unit Dwellings

- -Consumer and property owners have lack of knowledge regarding EVSE installation in these buildings.
- -Need to educate and work with HOAs to identify and find solutions to unique building challenges.



Promote PEVC materials and guidance documents from the PEV Readiness Plan.

PEVC's case studies on charging installations at MuDs.

Recommendation: Increase public understanding of complexities of charging at MuDs and gather resources to help facilitate charging installations. Includes:

- Gathering
 complementary
 information about MuD
 charger installations. Or,
 developing specific
 studies for particular
 charging scenarios (i.e.,
 SB 880 and AB 2565
 being ineffective if
 insurance companies will
 not add HOA as
 additionally insured get
 examples of this.)
- Promoting installation and information about EVSE through future CSE and SANDAG PEV Implementation work. This work may be coordinated in tandem with SDG&E's vehicle-togrid pilot project and adjusted as necessary

9. Workplace Charging

- -Lack of understanding regarding benefits and approaches to workplace charging.
- -Need to further educate employers and property management companies about the benefits of workplace charging



Promote Calstart's <u>Best</u>
<u>Practices for Workplace</u>
<u>Charging</u> and the California
Plug-In Electric Vehicle
Collaborative guidance
documents.

Recommendation: Increase public understanding of complexities of charging at workplaces and gather resources to help facilitate installations. Includes:

 Promoting installation and information about EVSE through future CSE and SANDAG PEV Implementation work







10. Infrastructure Costs

- -Lack of capital for station construction and operation costs.
- -Who pays for the upfront costs of the infrastructure? The grantee, ratepayer or end user.
- -Risk of investment.
- -Need justification/incentives for higher costs to build stations.
- -Need partners to justify investment.



Create forum for stakeholders to discuss and form partnerships.

Promote Clean Cities tools, such as natural gas Vehicle and Infrastructure Cash-Flow Evaluation (VICE) Model which address payback period for natural gas vehicles and infrastructure.

Past success from regions to apply for infrastructure funding from the California Energy Commission.

Recommendation: Provide public agencies and fleets with tools for evaluating and overcoming infrastructure costs. Includes:

- Evaluating and promoting existing tools
- Providing a forum for coordination
- Best practices of CEC infrastructure grant recipients so other jurisdictions may have similar success
- Developing a guide that allows jurisdictions to better navigate and understand CEC infrastructure grants







Barrier: Vehicles	Barrier Pertains To	Guidance Materials	Action Items
11. Selecting Appropriate AFVs -Advise municipal staff and businesses on choosing alternative fuels that will meet fleet needs.	Ethanol Natural Gas Propane	Clean Cities tools such as the Vehicle Cost Calculator and Vehicle Search.	Recommendation: Help fleet staff and businesses choose most appropriate AFVs for their needs. Includes: Promoting Clean Cities tools Developing guidance on determining most appropriate AFVs
12. Procuring and Financing AFVs -Initial higher costs of AFVs barrier to adoption. -Need further outreach to fleets and public about incentives for procuring AFVs.	Ethanol Natural Gas Propane	Connect municipal staff, businesses and local residents to dealers and vehicle manufactures. Provide guidance on leasing vs. purchasing an EV. Educate public on available incentives. A Public Fleet Pilot Project allows for cities with disadvantaged communities to apply for extra funding to buy new PEVs The CalEnviroScreen, a statedeveloped tool that identifies "disadvantaged communities" in the state, helps determine who can benefit from additional funding and pilot projects, such as the Public Fleet Pilot Project. 1	Recommendation: Assist fleets to understand the costs of AFVs and provide guidance on procurement and financing AFVs. Includes: Identifying & promoting best resources on financing and procurement Reaching out to cities with disadvantaged communities to take advantage of extra funding to buy PEVs Costs associated with each type of AFV (provide a cost analysis) Developing models for financing vehicle acquisition







AFV

¹ The lack of San Diego regional communities labeled as "disadvantaged communities" limits the extra funding coming to the region. SANDAG believes this tool is not representative of the underserved communities existing in the region; that is, there are far more than are actually labeled in the tool.

13. Converting **Conventional Vehicles to** an Alternative Fuel

- Lack of understanding on the regulations, conversion kits available or companies that provide retrofit services.



Information on CARB acceptable conversion kits and manufacturers.

Recommendation: Provide guidance on how to safely and lawfully convert conventional vehicles to use alternative fuels.

Provide guidance on **CARB** approved conversion kits

14. AFV Technology

- -AFV lifespan and range (especially for PEVs) in some cases is not competitive with conventional vehicles.
- -People not making the investment until they feel confident of the technology's reliability.
- -People are wary of emerging AFV technology, unsure of its reliability.



Meeting summaries from Refuel subcommittee meetings serve as background for fuels and new technology.

Alternative fuel vehicle industry websites also serve as background for new technology. Recommendation: Provide insight into the up-andcoming technology and emerging fuels. Includes:

- Guidance on fuel and technology developments: dimethyl ether (DME), hydrogen, algae, renewable natural gas, drop-in fuels in general
- Alternative fuel life cycle analysis, including second-life batteries
- Discussion on vehicle technology "maturity" how long have certain fuels been used, by who, and with what kind of results



Appendix C: Public Agency Alternative Fuel Survey

The public agency survey focused on the needs and applications of alternative fuels within their agencies. It queried public agencies to find out information about their familiarity with alternative fuels (notably, biodiesel, electricity, ethanol, hydrogen, natural gas, and propane), alternative fuel applications, and state and regional strategies.

The public agency survey was first delivered to Refuel member agencies on December 16, 2014. Following the December release, the public agency survey was subsequently delivered to other local and regional stakeholder groups, such as the SANDAG Regional Energy Working Group. By February 24, 2015, there were twenty responses to the survey, thirteen of which were from public agencies. The non-public agency responses were from individuals or private companies who were present at Refuel meetings. The following unique jurisdictions were represented:

- Caltrans
- City of Chula Vista
- City of Del Mar
- City of Encinitas
- City of Escondido
- City of Oceanside
- City of San Diego
- County of San Diego
- Port of San Diego
- San Diego Association of Governments
- San Diego County Air Pollution Control District
- San Diego County Regional Airport Authority

The following are the questions that were presented in the survey.

Public Agency Survey Questions

The purpose of this survey is to better gauge how municipal staff are working with alternative fuels and their level of awareness of such fuels. Using alternative fuels reduces petroleum consumption and greenhouse gas (GHG) emissions that come from transportation. Accordingly, responses from this survey will be used to inform the creation of regional alternative fuel tool kits and the development of an in-depth assessment of alternative fuel use in the San Diego region.

This survey intends to assess the region's general alternative fuel awareness. Please answer each question to the best of your ability; no outside research is needed to provide a response. Please note that for the purpose of this survey, alternative fuels refer to biodiesel, electricity, ethanol, hydrogen, natural gas, and propane. For more in-depth information about these fuels, please visit http://www.sdcleancities.org/alt-fuels/.

http://www.sdcleancities	.org/alt-fuels/.			, p	
Name:					
Jurisdiction:					
Title:					
1. How familiar are you w somewhat familiar, mode would feel comfortable ex	rately familiar,	or extremely	familiar? Extrer	nely familiar w	ould mean that yo
Fuel Type	Not at all familiar	Slightly familiar	Somewhat familiar	Moderately familiar	Extremely familiar
Biodiesel					
Electricity					
Ethanol (E85)					
Hydrogen					
Natural Gas (LNG/CNG)					
Propane (LPG)					
2. Of the fuels with which hat apply.	you are very fa	amiliar, how c	lid you acquire t	he familiarity?	Please check all
☐ Workshops or cor☐ Online or print tra		s or other me	dia		
☐ Used the alternat	ive fuel in a vel	hicle (persona	l or work)		
☐ Developing or imp☐ Other, please des		local governr	nent's policies (i.e., permitting	, codes, planning)
3. How many public fuelir	ng (or charging)	stations of e	ach fuel type ar	e you aware of	f in San Diego Cou
Fuel Type	1-5	6-11	12 or mo	re None	I don't knov

Biodiesel			
Electricity			
Ethanol (E85)			
Hydrogen			
Natural Gas (LNG/CNG)			
Propane (LPG)			

4. The average price of a gallon of gasoline is currently about \$3.00 in California. For the following alternative fuels, do you believe their gasoline-gallon equivalents cost more or less than a gallon of gas?

Fuel Type	Costs Less	Costs About the Same	Costs More	I don't know
Biodiesel				
Electricity				
Ethanol (E85)				
Hydrogen				
Natural Gas (LNG/CNG)				
Propane (LPG)				

5. Please match the following vehicle types with alternative fuels that it can use. (Note: you may check more than one box for each vehicle type.)

	Biodiesel	Electricity	Ethanol	Hydrogen	Nat'l Gas LNG/CNG	Propane (LPG)	I don't know
Transit bus							
Passenger vehicles							
Pickup trucks							
Refuse hauler							
Other medium/heavy duty truck							

6. There are several policies at a state level that aim to mitigate the effects of climate change through increasing the use of alternative fuel vehicles. Please check-off the box if your jurisdiction has referenced or addressed the listed state climate and transportation goal in a policy document or otherwise.

Reduce greenhouse gas (GHG) emissions to 1990 levels by 2020 and 80% below 1990 levels by
2050 [AB 32]
10% reduction in carbon intensity of transportation fuels in California by 2020 [Low Carbon Fuel
Standard]
Reduce petroleum fuel use to 15% below 2003 levels by 2020 [State Alternative Fuels Plan]
Produce in California 20% of biofuels use in state by 2010, 40% by 2020, and 75% by 2050
[Bioenergy Action Plan]
Accommodate 1 million electric vehicles by 2020 and 1.5 million by 2025 [Governor Executive
Order B-16-2012]
Unfamiliar with all of the above

7. If your agency or jurisdiction has a Climate Action Plan, Sustainability Action Plan, or other energy planning document, are alternative fuels identified as a key substitute to conventional fuels?

- My agency/jurisdiction has not yet adopted/accepted a such a document
- I'm not sure if alternative fuels are identified in the document
- No, alternative fuels are not identified as a key substitute to conventional fuels
- Yes, alternative fuels are identified as a key substitute to conventional fuels

8. Has your jurisdiction used the San Diego Regional Plug-in Electric Vehicle Readiness Plan as a guidance document or implemented its recommendations as policy or practice?

- No, we have no plans to implement the recommendations
- No, but we plan to implement the recommendations
- Yes, recommendations have been implemented
- I don't know
- 9. Does your jurisdiction have zoning codes/ordinances for specific alternative fuel infrastructure?
 - Yes, for the following alternative fuels: [open response]
 - No, we have zoning codes/ordinances for only gasoline
 - No, we have zoning codes/ordinances for general vehicle fueling only; no specific fuel listed
 - I don't know

10. What types of alternative fuel resources would be desirable to your jurisdiction to support the adoption or updating of energy planning documents and/or the development of alternative fuel-friendly policies? Please rank each resource on the following scale:

Very undesirable, Undesirable, neutral, Desirable, and Very desirable

- Fact sheets or reference guides on general information about alternative fuels
- Case studies of jurisdictions or private fleets that use alternative fuels
- Guidance on availability of funding for alternative fuel vehicles and infrastructure installation projects

- Sample permits and zoning codes for alternative fuel infrastructure
- Webinars or in-person workshops on specific alternative fuels
- A telephone or online help line to get specific alternative fuel questions answered
- Other, please describe:

Thank you for participating in this survey. If you have any colleagues who you feel would add value to this research, please e-mail Kevin Wood, kevin.wood@energycenter.org.

Appendix D: Local Fleet Alternative Fuel Survey

Fleets throughout the San Diego region also were surveyed to understand their familiarity with alternative fuels (notably, biodiesel, electricity, ethanol, hydrogen, natural gas, and propane), motivations for adopting alternative fuels, and barriers to adopting alternative fuels.

The fleet survey was delivered to a list of fleets in the San Diego region as part of the San Diego Regional Clean Cities 2014 Annual Questionnaire (questionnaire). The SDRCCC questionnaire seeks fuel usage information from the 2014 calendar year about fleets operating in San Diego County. This questionnaire was answered by seventeen fleets (public and private), of which ten identified having used alternative fuels in their fleet vehicles. Alternative fuel-adopting fleets' as well as non-adopting fleets' responses are part of this analysis.

Below are the questions that were found on the Fleet Survey.

Fleet Survey Questions

Thank you for taking the time to complete our annual 2014 fleet questionnaire. The Coalition promotes clean vehicle technology to reduce regional petroleum consumption and improve the environment. The coalition provides resources, outreach and education to assist fleets and consumers make informed decisions on fuel and vehicle technology. Your participation in this questionnaire helps the Coalition to track progress towards reducing fuel use and improving air quality. Your responses will not be shared publicly.

In addition to helping us track fuel consumption, this fleet questionnaire will help the region better understand how alternative fuels are being used among fleets. Accordingly, responses from this survey will be used to inform the creation of regional alternative fuel tool kits and the development of an indepth assessment of alternative fuel use in the San Diego region. For more information on this project, please visit www.sdcleancities.org/refuel/.

please visit www.sucieancities.org/refuei/.
Name:
Organization:
Phone Number:
Email:

Alternative fuel vehicles include biodiesel, electricity (including hybrids and battery electric), clean diesel, ethanol (E85), propane (LPG), natural gas (CNG/LNG), and hydrogen fuel cell. Does your fleet employ any of these alternative fuel types?

- Yes
- No

1. How familiar are you with the following alternative fuels: not familiar at all, slightly familiar, somewhat familiar, moderately familiar, or extremely familiar? Extremely familiar would mean that you would feel comfortable explaining basic information about the fuel and/or have used the fuel.

Fuel Type	Not at all	Slightly	Somewhat	Moderately	Extremely
	familiar	familiar	familiar	familiar	familiar
Biodiesel					
Electricity					
Ethanol (E85)					
Hydrogen					
Natural Gas					
(LNG/CNG)					
Propane (LPG)					

2. Of the alternative fuel vehicles you have listed, what motivated you to adopt them into your fleet?

	Size and types of vehicles I need are available	Can justify the cost of vehicle, fuel and ownership	Vehicles are reliable and maintenance is available	I have access to fueling or charging	Driving range or performance meets needs	Rebates and incentives are available	Is a public benefit (reduced GHG, pollution, or petroleum)
Plug-in battery electric							petroleumy
Plug-in hybrid or range extended electric							
Natural gas (CNG or LNG)							
Hydrogen fuel cell							
Clean diesel							
Ethanol (E85)							
Propane (LPG)							

^{3.} In a few words, please describe your biggest challenge or concern about adding alternative fuels and vehicles to your fleet.

- 4. Of the following topics, for which would you like more information or education?
 - Total cost of ownership
 - Available rebates and incentives
 - Government mandates and regulations
 - Fleet purchasing language or policy
 - Public fueling/charging availability and future growth
 - Fueling/charging at fleet yards
 - Public benefits
 - Safety
 - Maintenance or mechanic training
 - Other, please describe:
- 5. What types of alternative fuel resources would be desirable to your organization or jurisdiction to support the adoption or updating of alternative fuel-friendly policies that would encourage more alternative fuel adoption in fleets? Please rank each resource on the following scale:

Very Undesirable, Undesirable, Neutral, Desirable, and Very Desirable

- Fact sheets or reference guides on general information about alternative fuels
- Case studies of jurisdictions or private fleets that use alternative fuels
- Guidance on availability of funding for alternative fuel vehicles and infrastructure installation projects
- Sample permits and zoning codes for alternative fuel infrastructure
- Webinars or in-person workshops on specific alternative fuels
- A telephone or online help line to get specific alternative fuel questions answered
- Other, please describe:
- 6. (Optional for those who do not adopt alternative fuel vehicles) Why has your fleet not adopted any of the following alternative fuel vehicles? Check all that apply.

	Size and	Cannot	Vehicles are	I do not	Driving	Unaware
	types of	justify the	not reliable	have	range or	of the
	vehicles	cost of	and	access to	performance	public
	I need	vehicle,	maintenance	fueling	does not	benefits of
	are not	fuel and	is not	or	meet my	this vehicle
	available	ownership	available	charging	fleet's needs	type
Plug-in						
battery						
electric						
Natural						
gas (CNG						
or LNG)						

Hydrogen fuel cell			
Clean			
diesel			
Ethanol			
(E85)			
Propane			
Propane (LPG)			